



PRESENTATION(S)

Meeting on July 17, 2024

<u>Agenda Item(s)</u>	<u>Page</u>
1. 2025-2030 Capital Facilities Program Proposed Project List (PowerPoint slides for Discussion Item F1)	3 – 10
2. One Tacoma Comprehensive Plan Update – including the Transportation Master Plan (PowerPoint slides for Joint Discussion Item G1)	11 – 45



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Planning Commission Capital Facilities Program

July 17, 2024

2025-2026 CITY OF TACOMA

**BIENNIAL OPERATING
& CAPITAL BUDGET**



Agenda

- Review
 - What is the CFP?
 - Planning Commission Role
- 2024 Process
 - Calendar
 - Documents, actions, briefings received by the Commission
- Requested Action: Approval of 2025-2030 CFP Project List
 - Findings of Fact and Recommendations
 - Transmittal Letter to City Council

Capital Facilities Program

- Required by the Growth Management Act (GMA)
- Must Include:
 - Inventory of existing capital facilities
 - Forecast of future needs
 - Proposed locations of expanded or new capital facilities
 - 6-year financial plan that clearly identifies public funds
 - Level of Service Standards (from Comprehensive Plan)
- Current CFP is incorporated into the [2023-2024 Budget Book](#)

Planning Commission Role

- **Comprehensive Plan**
 - Public Facilities Element
 - Level of Service Standards
 - Criteria Questions
 - Currently in update process: Opportunity to update goals, vision
- Evaluate Draft Project List vis-à-vis Comprehensive Plan
- Provide Recommendations on Process
- Provide Observations on List
 - Is anything missing?
 - Are there improvements?

2024 Process: Calendar⁷

Date	Item	Action
March 20, 2024	Introduction to Capital Facility Plan	Staff answered Commission Questions
May 1, 2024	Continued 25-30 CFP Process Conversation, Review of 23-28 Documents and Process	Staff provided: <ul style="list-style-type: none"> • Briefing on Transportation Commission Role with Public Works • Link to Public Map Tool
May 15, 2024	Review Draft 25-30 CFP Project List and Set Public Hearing Date	Staff Provided: <ul style="list-style-type: none"> • Proposed Project List
June 5, 2024	Public Hearing on Full CFP List	Additional Context for Project Funding, Received Public Comment
July 17, 2024	Finalize Findings and Transmission Letter to City Council	Planning Commission Recommendation
July-August	City Manager Review of Capital Budget Requests	City Manager's Office
September	Craft Draft CFP Document	Office of Management and Budget
October	Review CFP Document, Proposed Capital Budget	City Council
November	Adoption of CFP, Capital Budget	City Council

Requested Action

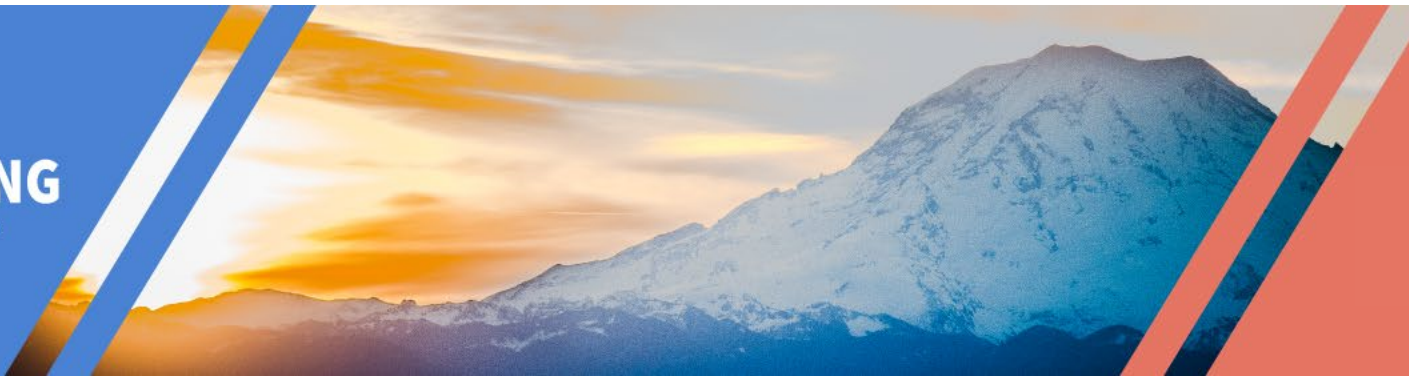
- Approve the 2025-2030 Capital Facilities Program Findings of Fact and Recommendations
 - *Incorporate any additions recommended by the Planning Commission*
- Approve the Transmittal Letter to the City Council
 - *Incorporate any additions recommended by the Planning Commission*

Planning Commission Capital Facilities Plan Overview

July 17, 2024

2025-2026 CITY OF TACOMA

**BIENNIAL OPERATING
& CAPITAL BUDGET**



A young girl with a pink backpack is painting a green wall with handprints. The wall is covered in green handprints of various sizes. The girl is wearing a blue dress and white gloves. The background shows a green hedge and a building in the distance.

ONE TACOMA

A Comprehensive Plan for a
Vibrant, Connected and Sustainable City



Agenda

- Planning Context
- Progress To Date
- Discussion: Integrated Transportation Network Framework
- Next Steps and Schedule

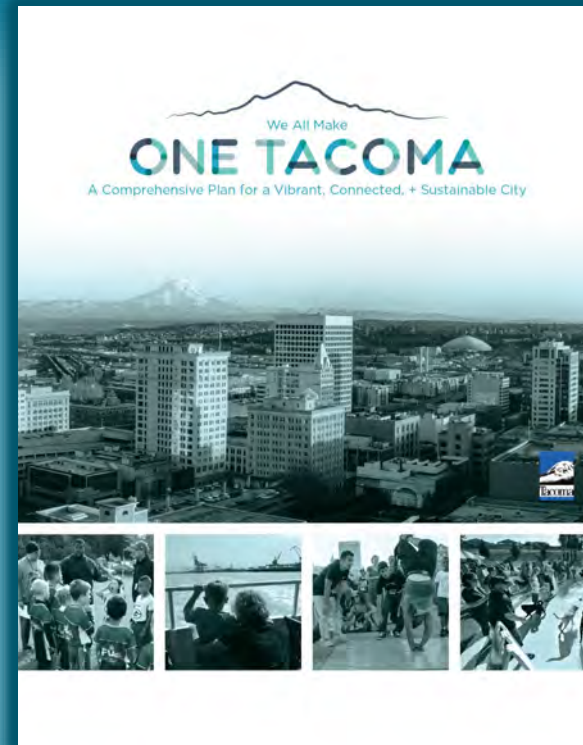
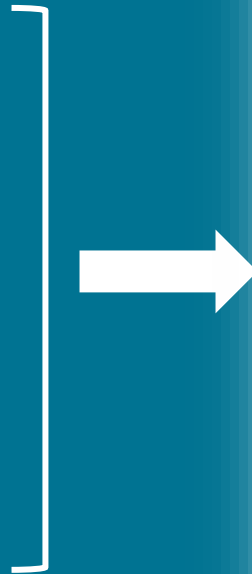
Planning Context

STATE OF WASHINGTON
Growth Management Act
Shoreline Management Act

PUGET SOUND REGIONAL COUNCIL
Vision 2050

PUYALLUP TRIBE
Treaty of Medicine Creek
Land Claims Settlement Agreement

PIERCE COUNTY
Countywide Planning Policies



What is a Comprehensive Plan?

A Shared Vision

among city staff
and city residents for
Tacoma's future

Guides Decisions

on how to use land,
improve streets and
transportation options,
build housing, care for
public buildings and
provide services such as
parks and libraries.

Role of the City

as a civic, cultural, and
economic hub in the
region

What will be in the Plan?

Focus Areas

Equity

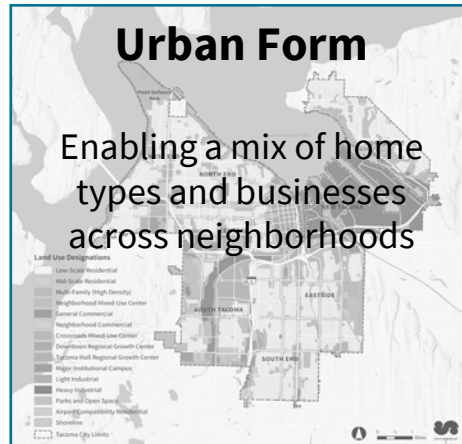
Public Health

Sustainability

Opportunity

Safety

Policy Elements or “Chapters”



Design + Development

Guiding the design and development of our city's buildings



Transportation Master Plan

Building a safe, accessible and multimodal transportation network

Public Facilities + Services

Providing services and facilities such as roads, utilities, parks, education, and safety

Parks + Recreation

Creating fair access to parks and recreation services that showcase the unique cultures and natural settings in our city

Environment + Watershed Health

Protecting our watersheds, trees, open spaces, and wildlife habitats

Economic Development

Boosting economic opportunities for all residents

Historic Preservation

Highlighting communities' histories and the human stories behind them

Planning Context



137,000 new residents



59,000 new homes



94,000 new jobs

Here's What's Been Happening...



Community Profile.

Public data analysis about trends and current population



Equity Assessment.

Disaggregated data on a select list of equity priorities for this Comp Plan



Community Engagement.

Review of recent engagement and new Spring 2024 engagement

Community Profile + Equity Outcomes

Engagement is a core part, but not the *only* input to policy development



Highlighted Community Profile Takeaways

- Suburban areas outside of Tacoma are growing more rapidly than the city.
- Families with children are declining as a share of population in Tacoma.
- Retirees and working age adults without children are growing segments.
- Households with very low incomes and Black households have declining rates of homeownership.
- Adjusted for inflation, real median household income has increased by about 22% since 2011, but significant race-based disparities exist.

Highlighted Equity Takeaways

- Different geographies and population groups experience different strengths and gaps.
- A targeted universalism approach tailors policy strategies to these distinct needs.
- For example, the North East is most likely to lag in bicycle and pedestrian infrastructure, walkability, and commercial amenity access.
- For example, South Tacoma is most negatively impacted by urban heat, slower police response times, and childhood poverty.

Engagement Strategy: An Integrated Approach

- The Tacoma community has been **extensively engaged in recent years**
- The community engagement strategy should **leverage existing data and existing engagement efforts** to minimize respondent burden and confusion
- Additional resources or “new engagement” should be **focused on thematic gaps and/or gaps by community group.**



Community Input

- Plan development will reflect both input from previous engagement efforts and input from recent engagement activities.

What we're building on from previous plans

Urban Form

Enable transportation choices such as walking, biking, and transit, in part through better pedestrian and bike connectivity

Make vehicular traffic safety improvements, including traffic calming on major corridors

Encourage income-diverse neighborhoods and more housing opportunities/options through promoting mixed housing types and modest residential density increases

Improve/repair infrastructure with a focus on equitable access for residents of diverse incomes, race, ethnicity, and abilities



Economic Development

Strengthen and diversify Tacoma's local economy

Create a trained, future ready workforce

Promote Downtown Tacoma as a regional center of commerce

Support employment-generating activities

Support small businesses and creative artistic enterprises through programs and resources

Expand green jobs, especially at the Port, through sectors such as green energy, maritime, and green building technologies

Produce and preserve affordable housing

Continue marketing efforts

Design + Development

Maintain distinct character of neighborhoods and support design and development that reflects local history, context, and cultures

Add urban design features that integrate environmental restoration such as green sidewalks, public spaces with street trees and plantings, natural habitat restoration, water stewardship, native plants, and community gardens

Support and encourage small businesses and arts and creative spaces

Bring more art, color, and creativity to streetscapes



Transportation

Eliminate traffic violence, in part through improved pedestrian and bike safety and speeding reduction measures

Establish more frequent and reliable transit services

Improve pedestrian and bicycle infrastructure to create walkable neighborhoods and, support climate goals, and reduce traffic violence

Make transportation investments, especially sidewalk infrastructure, equitably available and maintained across city neighborhoods

Address transportation equity issues for persons using wheelchairs or otherwise facing mobility challenges



Environment + Watershed Health

Restore and protect natural spaces and waterways

Integrate environmental and watershed health actions with other goals such as green jobs, climate action, equity, parks and green spaces, transportation, and housing

Create partnerships to support water and environmental restoration and stewardship, including with the Puyallup Tribe

Increase funding to protect groundwater and develop and maintain needed groundwater infrastructure

Address air and water pollution impacts on community health



Parks + Recreation

Maintain existing parks and facilities

Ensure natural areas are maintained for future generations

Renovate or upgrade aging parks and facilities

Purchase and preserve wildlife-rich natural areas

Develop new walking/biking trails



Climate

Transition away from fossil fuels, in part by improving transportation alternatives and bringing daily necessities within walking distance of residential areas

Ensure that sustainability policies are equitable and don't place burden on lower income or disadvantaged residents

Expand green economy and green jobs

Expand tree cover to reduce heat, clean air, and absorb CO2



Public Facilities + Services

Properly resource and make improvements to libraries to ensure their role as safe third spaces for youth and families and community gathering spaces for social events and meetings

Expand resources and opportunities for those experiencing homelessness

Evaluate childcare needs and resources to support multigenerational living and kinship caregiving

Address community safety and policing issues, including traffic enforcement, crime prevention, gang activity, drugs, and gun control

Make all schools a priority for safe access, walkability, and bikeability

Consider partnerships for before and afterschool time, preschool development, enrichment, and workforce development



Housing

Make housing affordable to a range of income levels, and accessible to those who have historically been subject to housing inequality

Encourage balanced growth by preserving historic structures and maintaining neighborhood character, while allowing for modest increases in density to expand housing opportunity

Ensure that neighborhood infrastructure and services keep pace with growth

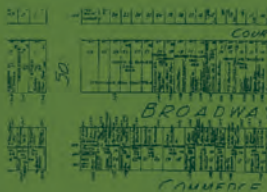
Expand resources and opportunities for those experiencing homelessness

Address common neighborhood concerns, including parking and traffic, preserving neighborhood character and views, quality and accessibility of open space, and associated infrastructure and services



Historic Preservation

There has not been broad citywide engagement on historic preservation, which is a reason why it's especially important for us to hear from you on this topic!



Engagement Activities

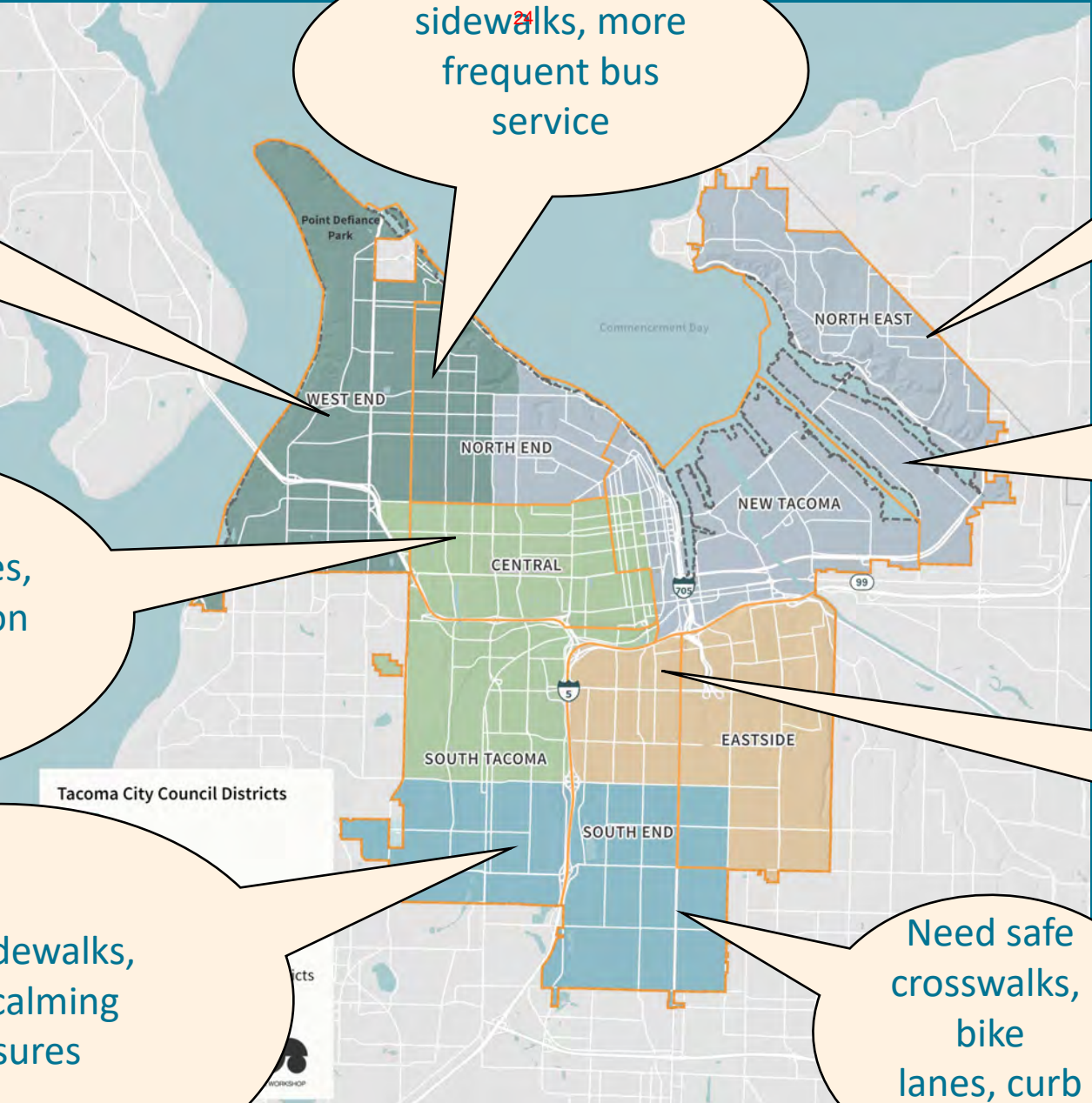


- **Events in each neighborhood council district** - 8 workshops in person and 1 virtual
- **Creative, hands-on activities to get feedback on topics**
- **Supported with robust outreach and language ambassador team**
- **Workshops:** 311 total attendees and 402 comments
- **Ideas Wall on Social Pinpoint:** 151 comments
- **8 additional events:** 240 comments
- **Community Survey question:** 800 responses



Themes we've heard so far...

- Reliable public transit
- Bicycle and pedestrian mobility, safety, and accessibility
- Maintaining and beautifying buildings and streets
- Access to amenities (entertainment, parks, libraries, childcare, etc.)
- Supporting small businesses



Improve business district, clean streets, community center

Connect sidewalks, more frequent bus service

Need more amenities, bus service to downtown

More bike lanes, grocery stores, Historic preservation of Black churches

Need sidewalks, grocery stores, frequent bus service

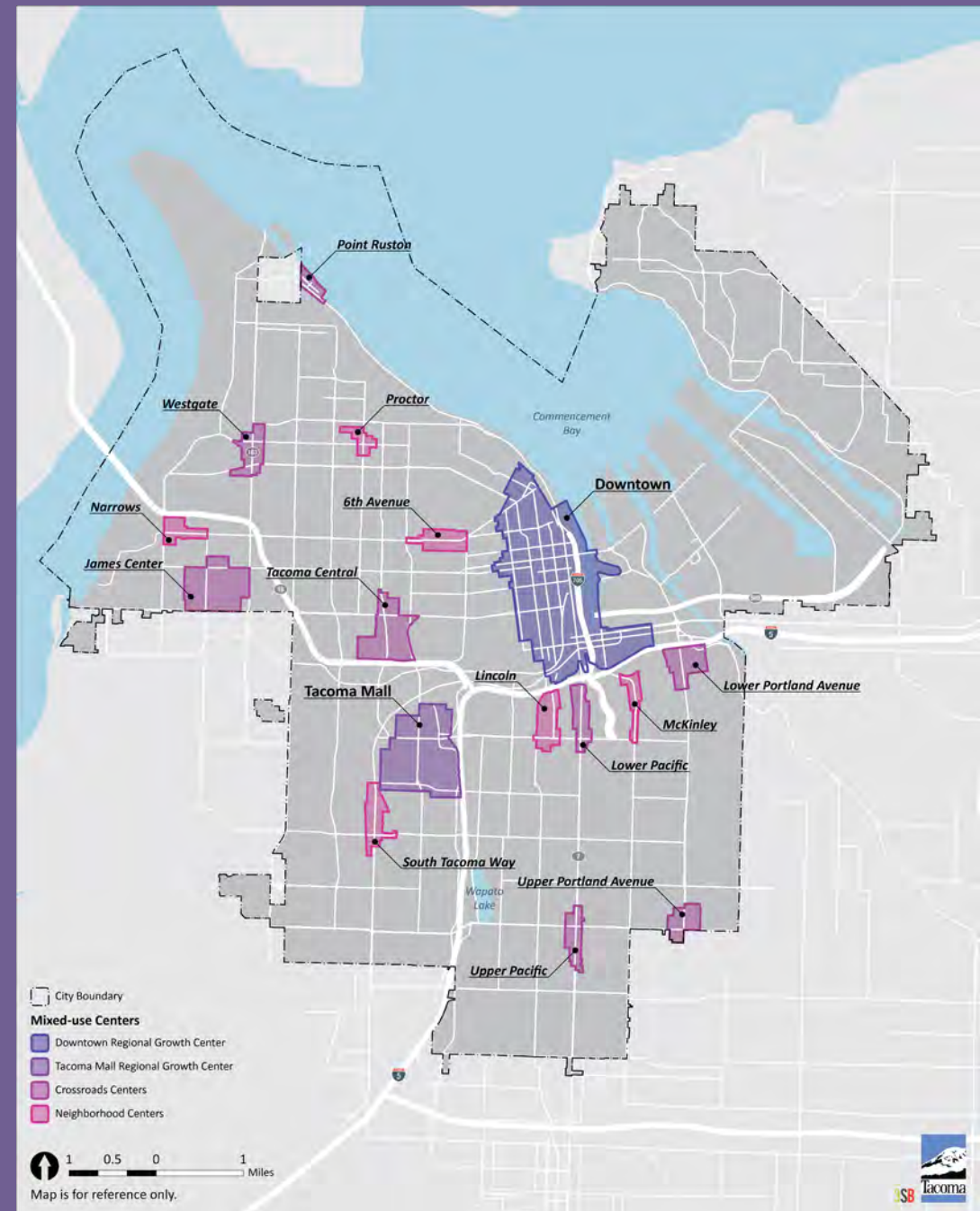
Need sidewalks, traffic calming measures

Preserve cultural diversity and history, need bus rapid transit

Need safe crosswalks, bike lanes, curb ramps

Our guiding vision: Complete Neighborhoods

In Tacoma's future every resident can reach daily essentials (groceries, school, parks, medical care etc.) within 15 minutes without a car.



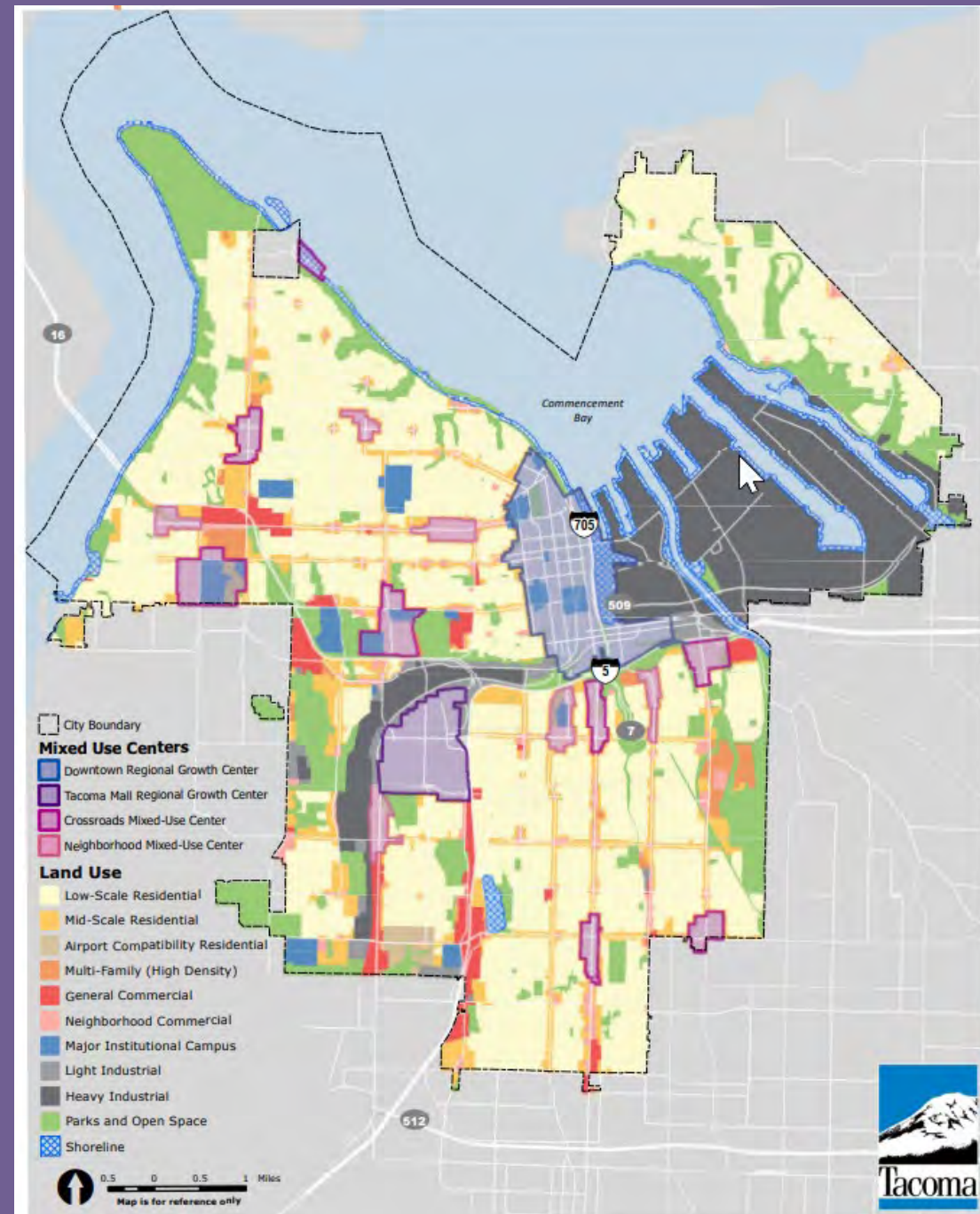
Growth Assumptions:

2015: Concentrated in Centers

- Majority of growth in Downtown
- Followed by other Centers
- Greater reliance on high density housing

2024: 15 Minute Neighborhoods

- Greater dispersion of growth across the City
- More focus on middle housing
- Centers anchor broader neighborhoods



Community Input Sequenced with Key Project Milestones

Survey

Pop-up events

Community Workshops

Briefings

Interviews



Pop-up events

Community Updates



Listening sessions

Briefings

Community Workshops

Public comment and hearing



MARCH – JUNE 2024

**Community
Launch &
Priority Setting**



JULY – DECEMBER 2024

**Policy Development
& Plan Writing**



JANUARY – JUNE 2025

**Draft Plan and
Adoption**

Communications strategies include a project website, Social Pinpoint site, social media, email listserv and mailings.

ONE TACOMA

A Comprehensive Plan for a
Vibrant, Connected and Sustainable City

THANK YOU!

onetacoma@cityoftacoma.org

An Integrated Transportation Network

An aerial photograph of Tacoma, Washington, showing the waterfront area. A large steel truss bridge spans across the water. To the right, there is a large marina filled with many boats. The city buildings and industrial areas are visible in the background under a clear sky.

Tacoma Transportation Master Plan

July 2024

What We'll Cover

1. TMP Vision
2. Draft TMP Goals
3. Modal and Functional Networks
4. Integrated Network Approach
5. Sample Application
6. Discussion



Desired Feedback

- Do you support the presented framework for developing an integrated set of modal and functional networks?
- Are there additional street function or land use contexts that you feels should be included in the framework?

TMP VISION

To create and sustain a transformative multimodal transportation system that connects people to places and people to people



DRAFT TMP GOALS

Advance Equity & Livability

Ensure a Safe & Comfortable Experience

Make Tacoma an Environmentally Sustainable & Healthy Place to Live

Cultivate Meaningful Partnerships

Connect the Tacoma Community

Maintain & Modernize Transportation Resources

Promote Transparent Decision-Making

Support a Thriving Economy

TMP Modal and Functional Elements

Mode or Function Element	Element Vision or Outcome
Pedestrian	Safe, accessible, and comfortable mobility for people walking and rolling on all of our city streets.
Bicycle	All ages and abilities network provides safe, connected access to our city.
Transit	Frequent, reliable mobility connecting all neighborhoods and to the region.
Freight	Reliable access to Port facilities and regional freeways, and ensure essential items reach Tacoma businesses.
Auto	Streets designed to encourage slower speeds and support emergency response and goods delivery.
Curb Management	Effective and equitable curb allocation to assure access between destinations and the transportation network.
Public Realm & Activation	Places for people to connect and community life to unfold.

The TMP Update adds elements that address **access & placed based functions of the street.**

The TMP update is proposing to:

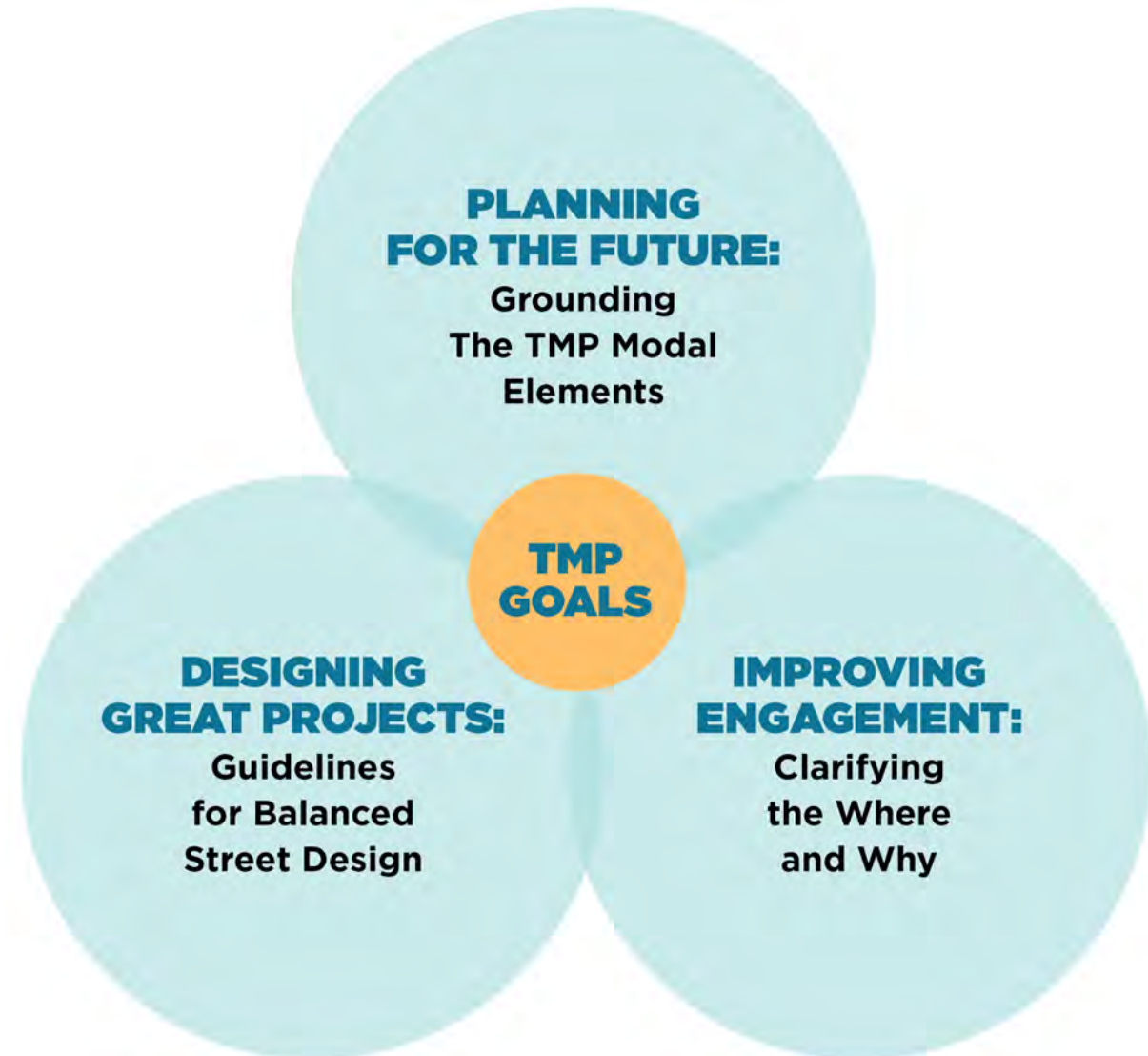
- Move from a “**layered network**” that designates priorities by mode to an “**integrated network**” that considers the mobility, access, and urban form functions of Tacoma streets.
- **Consider changes to the types of corridors** designated in the Comprehensive Plan Urban Form Element.



Network Integration Approach

An integrated transportation network helps Tacoma deliver the TMP vision and goals:

- while we plan
- as we developed and design projects
- when we talk with our residents.





Critical functions of the street

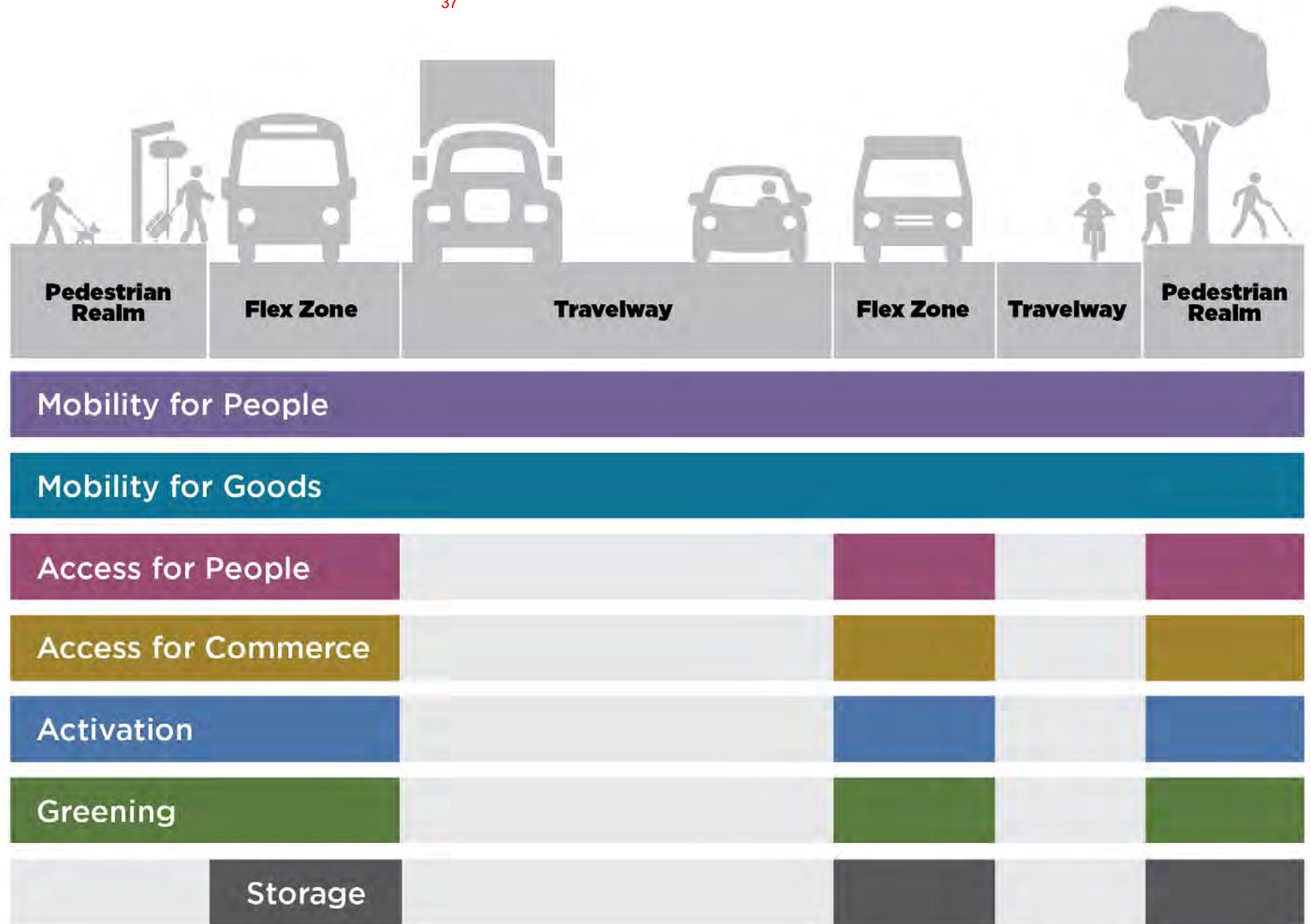
Streets are for more than mobility

Mobility for People	Move people in all modes
Mobility for Goods	Goods and materials travel reliably
Access for People	People arrive at their destinations or points of transfer
Access for Commerce	Goods and services reach their customers and markets
Public Realm & Activation	People find places for relaxation, interaction, and joy on our streets and in our neighborhoods
Urban Forest & Greening	Plantings enhance aesthetics, make the environment healthier, and cool our streets
Storage	Vehicles & equipment stored temporarily as people and workers go about their business



Zones of the street

dictate appropriate uses and relationship to immediately adjacent uses, ensuring that our streets balance mobility, access, and other critical functions.





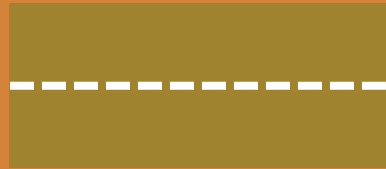
Land uses and development patterns

(i.e., industrial, residential) influence the primary street users, the operating and design needs, and the street's role in the broader system

- types of places it connects
- modes it carries
- role in the regional network

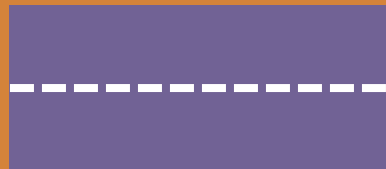
STREET FUNCTIONS

Connector



- connect Growth Centers, Crossroads Centers, & Neighborhood Centers
- lower density land uses
- serve longer trips for people and goods

Main

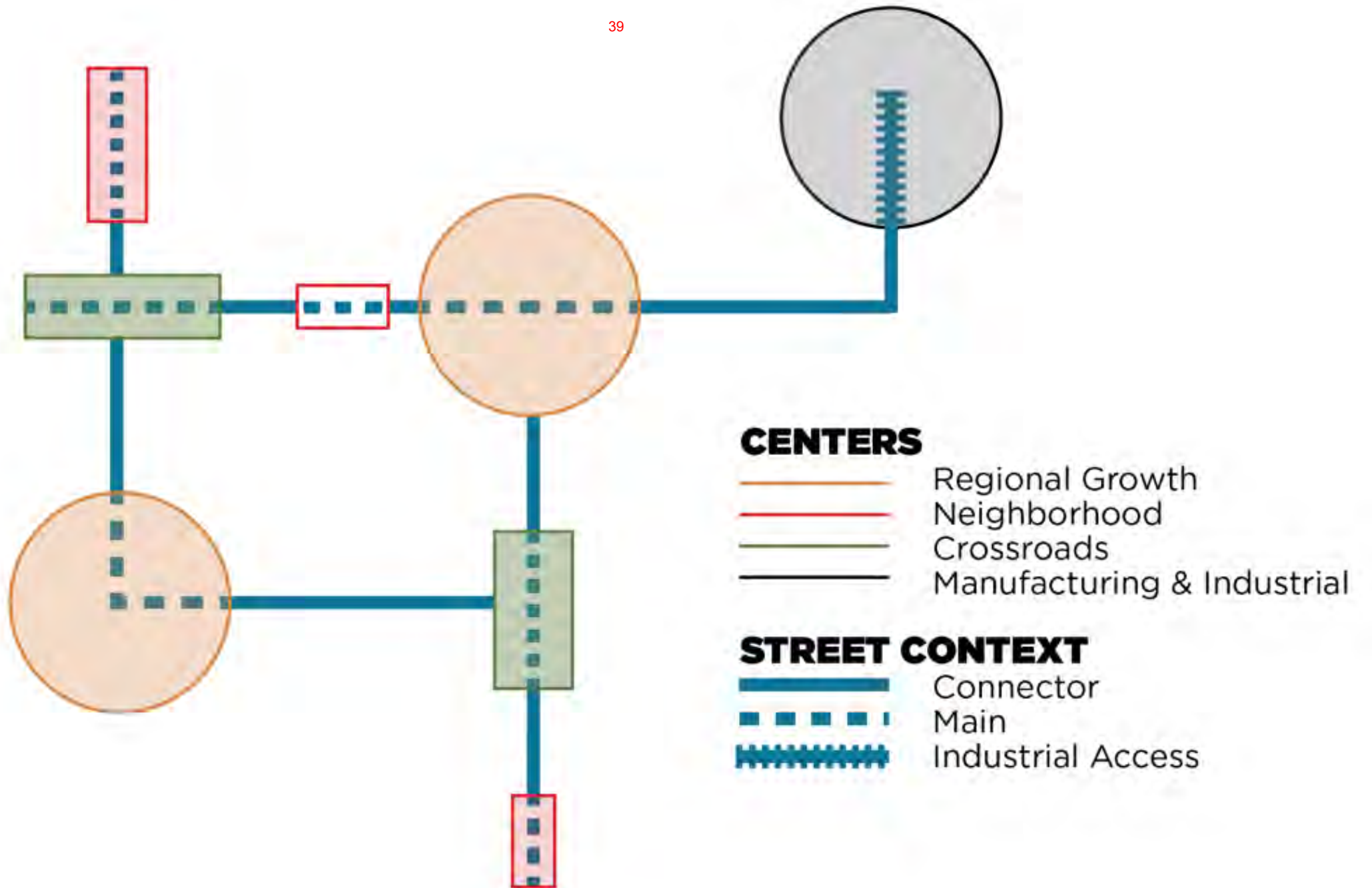


- commercial streets
- provide retail & commercial functions
- destination rich places

Industrial Access



- adjacent to Manufacturing and Industrial Centers
- critical connections to regional & interstate highways
- part of the Freight Street network, significant volumes of large vehicles



Example: Main Streets

On Main streets we prioritize:

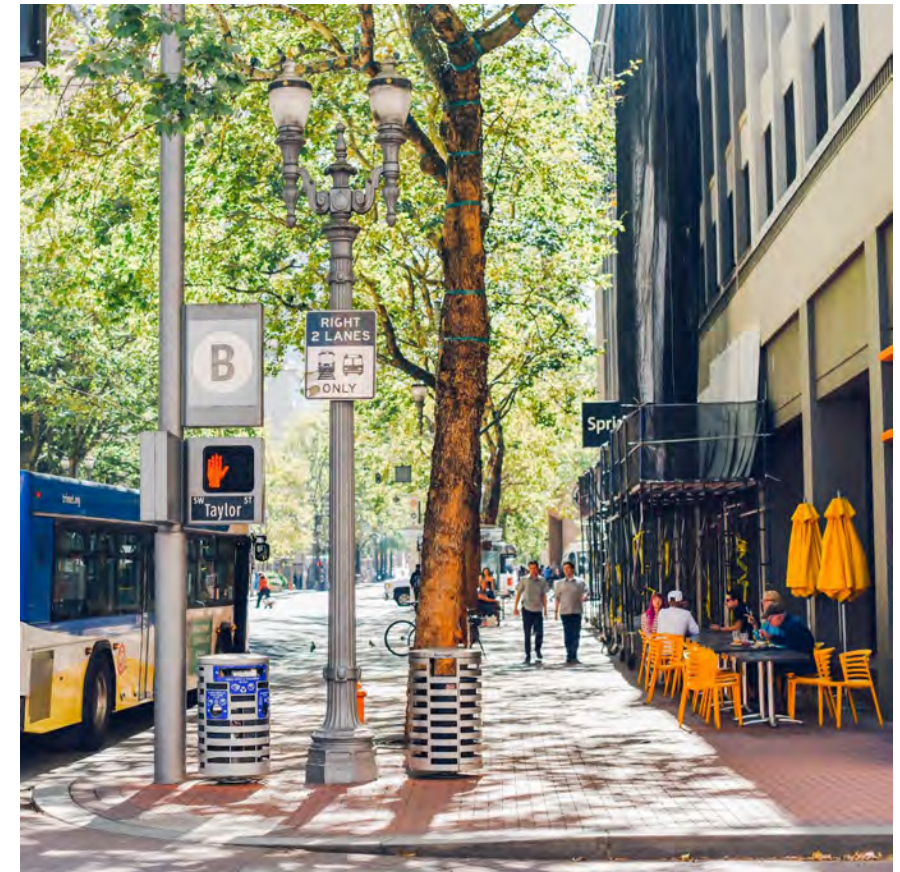
- **Access for people and goods** (often meaning flex zone space is preserved to loading people and goods).
- **Public realm and activation** both on the sidewalk and in the flex zone.
- **Safe and comfortable pedestrian environment**, including sidewalks and frontage zones and frequent, well-marked pedestrian crossings.
- **Storage for bicycle and micro-mobility devices.**



Example: Main Streets

Pedestrian Realm

Priority Functions	Main Street Design and Operating Priorities
Access for People	<ul style="list-style-type: none"> • Expanded frontage, sidewalk, and furnishing zones to provide more space for people • Frequent protected crossings to support walking and rolling access to businesses, services, and transit • Investments in pedestrian infrastructure such as pedestrian lighting; all way walks, scrambles, raised intersections
Access for Goods	<ul style="list-style-type: none"> • Clear, accessible pathways from the flex zone to business entrances for deliveries
Greening & Activation	<ul style="list-style-type: none"> • Seating, sidewalk cafés, vending, street furnishings to create activation and space public life • Street trees, planters, permeable pavement, landscaping, rain gardens to green streets • Lighting for safe and comfortable access at all times of day



Example: Main Streets

Flex zone

Priority Functions	Main Street Design and Operating Priorities
Access for People	<ul style="list-style-type: none"> ▪ Space for people to transition from mobility to their destinations (e.g., transit bulbs, bicycle and micromobility parking, pick-up/drop-off zones) ▪ Shorter crossing distances, signal priority, and separated space to enhance the safety and comfort of people walking, rolling, bicycling, and using e-mobility
Access for Goods	<ul style="list-style-type: none"> ▪ Designated load zones for neighborhood retail commercial businesses / multi-family residential buildings without off-street access or where alleys are not present
Mobility: Transit	<ul style="list-style-type: none"> ▪ Transit bulbs and transit signal priority to support reliable, comfortable, convenient access to transit
Mobility: Bike, E-mobility	<ul style="list-style-type: none"> ▪ Separated bike lanes or slow speed shared streets, especially where there are safety focus areas and network pinch points ▪ Prioritize bike access and parking
Greening & Activation	<ul style="list-style-type: none"> • Parklets, street cafes, vending, landscaping, public space investments, seating, lighting, and other enhancements to activate the public realm to support community life, walking, biking, and transit use.
Storage	<ul style="list-style-type: none"> • Managed parking where small businesses or limited off-street parking • Storage for shared micro-mobility and e-mobility devices (e.g., bike and e-mobility parking and charging)

Example: Main Streets

Travelway

Priority Functions	Main Street Design and Operating Priorities
Access for People	<ul style="list-style-type: none"> ▪ Median refuges for pedestrian and cyclists to improve crossing safety and calm traffic
Mobility: Transit	<ul style="list-style-type: none"> ▪ Dedicate lanes or general-purpose operations to ensure reliable transit
Mobility: Goods	<ul style="list-style-type: none"> ▪ Pathways for trucks and delivery vehicles to reach load zones and make turns
Mobility: Bikes and E-mobility	<ul style="list-style-type: none"> ▪ Physically separated facilities and protected turn movements to enhance safety for people bicycling and using e-mobility along truck streets, especially where there are high rates of crashes and/or connections to the bike network
Mobility: Vehicles	<ul style="list-style-type: none"> ▪ Basic vehicular mobility where Main Street also serves “Connector” function; consider turn lanes and intersection treatments where useful to improve safety for vulnerable travelers
Mobility: Emergency Mobility and Location Access	<ul style="list-style-type: none"> ▪ Pathway to allow emergency response vehicles to bypass vehicles on their left ▪ Space to allow vehicles to yield the right-of-way to emergency responders (i.e., move right into transit-only lanes to clear the lane)

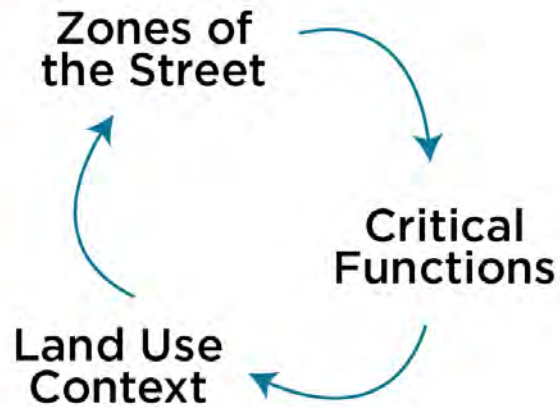
Summary

7 Modal & Functional Elements

- Pedestrian
- Bicycle
- Transit
- Freight
- Auto
- Curb Management
- Public Realm & Activation



Network Integration Approach



TMP Integrated Network

- Revised Modal & Functional Elements
- Strategies for future street design
- Comprehensive Plan Corridor Designations

Discussion

1. Do you support the presented framework as an approach to developing an integrated set of modal and functional networks?
2. Are there additional street function or land use contexts that you feel should be included in the Integrated Transportation Network Framework?

